APPENDICES

Appendix - 1.1

Part A: Structure and Form of Government Accounts

Structure of Government Accounts: The accounts of the State Government are kept in three parts (i) Consolidated Fund, (ii) Contingency Fund and (iii) Public Account.

Part I:Consolidated Fund: All revenues received by the State Government, all loans raised by issue of treasury bills, internal and external loans and all moneys received by the Government in repayment of loans shall form one consolidated fund entitled 'The Consolidated Fund of State' established under Article 266(1) of the Constitution of India.

Part II: Contingency Fund: Contingency Fund of the State established under Article 267(2) of the Constitution is in the nature of an imprest placed at the disposal of the Governor to enable him to make advances to meet urgent unforeseen expenditure, pending authorisation by the Legislature. Approval of the Legislature for such expenditure and for withdrawal of an equivalent amount from the Consolidated Fund is subsequently obtained, whereupon the advances from the Contingency Fund are recouped to the Fund.

Part III: Public Account: Receipts and disbursements in respect of certain transactions such as small savings, provident funds, reserve funds, deposits, suspense, remittances etc. which do not form part of the Consolidated Fund, are kept in the Public Account set up under Article 266(2) of the Constitution and are not subject to vote by the State Legislature.

PART B: Layout of Finance Accounts

Statement	Layout
Statement No.1	Statement of Financial Position
Statement No.2	Statement of Receipts and Disbursements
Statement No.3	Statement of Receipts in Consolidated Fund
Statement No.4	Statement of Expenditure in Consolidated Fund
Statement No. 5	Statement of Progressive Capital Expenditure
Statement No.6	Statement of Borrowings and other Liabilities
Statement No.7	Statement of Loans and Advances given by the Government
Statement No.8	Statement of Grants-in-Aid given by the Government
Statement No.9	Statement of Guarantees given by the Government
Statement No.10	Statement of Voted and Charged Expenditure
Statement No.11	Detailed Statement of Revenue and Capital Receipts by Minor Heads
Statement No.12	Detailed Statement of Revenue Expenditure by Minor Heads
Statement No.13	Detailed Statement of Capital Expenditure by Minor Heads
Statement No.14	Detailed Statement of Investments of the Government
Statement No.15	Detailed Statement of Borrowing and other Liabilities
Statement No.16	Detailed Statement on Loans and Advances given by the Government
Statement No.17	Detailed Statement on Sources and Application of Funds for expenditure other than revenue account
Statement No.18	Detailed Statement on Contingency Fund and other Public Account transactions
Statement No.19	Detailed Statement on Investment of Earmarked Funds

Appendix - 1.2
Methodology Adopted for the Assessment of Fiscal Position

Part A

The norms/Ceilings prescribed by the TFC for selected fiscal variable along with its projections for a set of fiscal aggregates and the commitments/projections made by the State Governments in their Fiscal Responsibility Acts and in other Statements required to be laid in the legislature under the Act **(Part B of Appendix 1.2)** are used to make qualitative assessment of the trends and pattern of major fiscal aggregates. Assuming that the Gross State Domestic Product(GSDP) is a good indicator of the performance of the State's economy, major fiscal aggregates like tax and non-tax revenue, revenue and capital expenditure, internal debt and revenue and fiscal deficits have been presented as percentage to the GSDP at current market prices. The buoyancy coefficients for relevant fiscal variables with reference to the base represented by GSDP have also been worked out to assess as to whether the mobilization of resources, pattern of expenditure etc. are keeping pace with the change in the base or these fiscal aggregates are also affected by factors other than GSDP. The trends in GSDP for the last five years are indicated below:

Item/Year	2009-10	2010-11	2011-12	2012-13	2013-14
Gross State Domestic Product (₹ in crore) (Base year: 2004-05)	48385	58073	68185	77558	87319
Growth rate of GSDP (Revised)	14.34	20.02	17.41	13.75	12.59
GDP at market prices	6108903	7248860	8391691	9388876	10472807
GSDP as % of GDP	0.79	0.80	0.81	0.83	0.83

Source: (Directorate of Economics & Statistics, Department of Planning, Government of Jammu and Kashmir)

Methodology for Estimating the Fiscal Capacity

For working out the fiscal capacity of the State Governments, the following methodology given in Twelfth Finance Commission report has been adopted.

Step 1: Calculate the national average of AE-GSDP and CO/DE/ SSE–AE.

Step 2: Based on the national average of AE-GSDP ratio, derive the aggregate expenditure so that no State is having a ratio AE-GSDP less than the national average, *i.e.,* if

AE/GSDP = x

AE = x * GSDP ……(1)

where x is the national average of AE-GSDP ratio.

Wherever the States are having AE-GSDP ratio higher than national average, no adjustments were made. Wherever this ratio was less than average, it was made equal to the national average.

Step 3: Based on the national average of DE-AE, SSE-AE and CO-AE, derive the respective DE, SSE and CO, so that no State is having these ratios less than national average, *i.e.*, if

DE/AE = y

DE = y * AE ……(2)

Where y is the national average of DE-AE ratio

Substituting (1) in (2), we get

DE = y * x * GSDP ……(3)

Wherever the States are having DE-AE, SSE-AE and CO-AE ratio higher than national average, no adjustments have been made. Wherever these ratios were less than average, it was made equal to the national average.

Step 4: Based on the derived DE, SSE and CO as per equation (3), respective per capita expenditure was calculated, *i.e.*,

PCDE = DE/P …….(4)

where PCDE is the per capita development expenditure and P is the population.

Substituting (3) in (4), we get

PCDE = (y * x * GSDP)/P ……..(5)

Equation (5) provides the adjusted per capita expenditure. If the adjusted per capita expenditure is less than the national average of per capita expenditure, then the States' low level of spending is due to the low fiscal capacity. This gives a picture of actual level of expenditure when all the State Governments are attaching fiscal priority to these sectors equivalent to the national average.

The definitions of some of the selected terms used in assessing the trends and pattern of fiscal aggregates are given below:

Terms	Basis of calculation
Buoyancy of a parameter	Rate of Growth of the parameter/GSDP Growth
Buoyancy of a parameter (X) With respect to another parameter (Y)	Rate of Growth of parameter (X)/ Rate of Growth of parameter (Y)
Rate of Growth (ROG)	[(Current year Amount /Previous year Amount)-1]* 100
Development Expenditure	Social Services + Economic Services
Average interest paid by the State	Interest payment/[(Amount of previous year's Fiscal Liabilities + Current year's Fiscal Liabilities)/2]*100
Interest spread	GSDP growth – Average Interest Rate
Quantum spread	Debt stock *Interest spread
Interest received as *per cent* to Loans Outstanding	Interest Received [(Opening balance + Closing balance of Loans and Advances)/2]*100
Revenue Deficit	Revenue Receipt – Revenue Expenditure
Fiscal Deficit	Revenue Expenditure + Capital Expenditure + Net Loans and Advances – Revenue Receipts – Miscellaneous Capital Receipts
Primary Deficit	Fiscal Deficit – Interest payments
Pre-Devolution Non-Plan Revenue Deficit	Non-Plan Revenue expenditure –(State's Own Tax Revenues + State's Own Non-Tax Revenues)
State's Own Deficit	Fiscal Deficit – Share in Union Taxes/Duties – Grants-in-aid received from the Union government
Non-Plan Revenue Gap	Revenue Deficit – Revenue Deficit on 'Plan' account = Revenue Deficit – (Plan Revenue Expenditure – Plan Grants)

Appendix 1.3

(Reference: Paragraph: 1.2; Paragraph: 1.2.1 & Paragraph: 1.4)

Time series data on the State Government Finances

(₹ in crore)

Time series data on State Government Finances					
Part-A Receipts					
Fiscal Aggregate	**2009-10**	**2010-11**	**2011-12**	**2012-13**	**2013-14**
1.Revenue Receipts (a) + (b)	**17588**	**22234**	**24783**	**26217**	**27128**
(a) Tax Revenue	4942	6550	8240	9703	10415
	(28)	(29)	(33)	(37)	(38)
(i) Revenue from State Taxes	3027	3483	4745	5833	6273
	(17)	(16)	(19)	(22)	(23)
Of which					
Taxes on sales, trade, etc.	2146	2425	3414	4174	4579
	(71)	(70)	(72)	(72)	(73)
State Excise	294	337	385	421	440
	(10)	(10)	(8)	(7)	(7)
Taxes on vehicles	83	115	105	118	134
	(2)	(3)	(2)	(2)	(2)
Stamps and Registration fees	70	79	171	240	261
	(2)	(2)	(4)	(4)	(4)
Land Revenue	15	42	33	96	16
	(1)	(1)	(1)	(2)	(1)
Other Taxes	419	485	637	784	843
	(14)	(14)	(13)	(13)	(13)
(ii) State's share of Union taxes and duties	1915	3067	3495	3870	4142
	(11)	(14)	(14)	(15)	(15)
(b) Non-Tax Revenue	12646	15684	16543	16514	16713
	(72)	(71)	(67)	(63)	(62)
(i) State's Own Non-Tax Revenue	955	1093	2002	2160	2870
	(5)	(5)	(8)	(8)	(11)
Of which					
Power Department receipts	702	822	1007	1589	1533
	(73)	(75)	(50)	(74)	(53)
(ii) Grants-in-aid from the Union Government	11691	14591	14541	14354	13843
	(66)	(66)	(59)	(55)	(51)
State's Own Revenues (a) (i) + (b) (i)	3982	4576	6747	7993	9143
Revenue transfers from Centre (a) (ii) + (b) (ii)	13606	17658	18036	18224	17985
2. Miscellaneous capital receipts (Recoveries of Loans and Advances)	2	2	168	2	4
3. Gross Public Debt receipts (including receipts of Ways and Means Advances)	2852	7053	8473	7029	6002
4. Total receipts in the Consolidated Fund (1+2+3)	20442	29289	33424	33248	33134
5. Contingency Fund receipts	0.11	0.26	1.20	-	-
6. Gross Public Account receipts (including receipts in departmental cash chest and cash balance investment)	45174	55860	31913	33438	32406
Gross Receipts (4+5+6)	**65616**	**85149**	**65338**	**66686**	**65540**
Public Account Receipts (Net) including receipts in departmental cash chest and cash balance investment	**1873**	**1084**	**1017**	**1974**	**2790**
Part-B Disbursements					
Fiscal Aggregate	**2009-10**	**2010-11**	**2011-12**	**2012-13**	**2013-14**
1. Revenue Expenditure (a) + (b)=(i) + (ii) + (iii)	**15324 (71)**	**18467 (75)**	**22680 (79)**	**25117 (83)**	**27058 (85)**
(a) Plan	553	909	1248	1557	1839
	(4)	(5)	(5)	(6)	(7)
(b) Non-Plan	14771	17558	21432	23560	25219
	(96)	(95)	(95)	(93)	(93)

General Services (including interest payments)	6445 (42)	7777 (42)	9707 (43)	10614 (42)	11374 (42)
Social Services	4258 (28)	5214 (28)	5211 (23)	5548 (22)	6319 (23)
Economic Services	4621 (30)	5476 (30)	6514 (29)	7399 (29)	7526 (28)
2. Capital Expenditure (a) + (b)=(i) + (ii) + (iii)	**6234 (29)**	**6064 (25)**	**5899 (21)**	**5224 (17)**	**4507 (15)**
(a) Plan	6135 (98)	5730 (94)	5474 (93)	4971 (95)	4172 (93)
(b) Non-Plan	99 (2)	334 (6)	425 (7)	253 (5)	335 (7)
(i) General Services	239 (4)	458 (8)	394 (6)	637 (12)	648 (14)
(ii) Social Services	1626 (26)	1542 (25)	1569 (27)	1599 (31)	1230 (28)
(iii) Economic Services	4369 (70)	4064 (67)	3936 (67)	2989 (57)	2629 (58)
3. Disbursement of loans and advances	**49 (↓)**	**72 (↓)**	**66 (↓)**	**93 (↓)**	**121 (↓)**
4. Total (1+2+3)	**21607**	**24603**	**28645**	**30434**	**31686**
5. Gross Repayment of Public Debt (including repayment of Ways and Means Advances)	**1406**	**5779**	**5648**	**5085**	**4147**
Internal Debt (excluding Ways and Means Advances and Overdraft)	707	871	1114	1265	1218
Net transactions under Ways and Means Advances and Overdraft	-	2965	-	-	-
Loans and Advances from Government of India[∂]	24	96	97	78	79
6. Appropriation to Contingency Fund	**Nil**	**Nil**	**-**	**-**	**-**
7. Gross disbursement out of Consolidated Fund (4+5)	**23013**	**30382**	**34293**	**35519**	**35833**
8. Contingency Fund disbursements	**1.07**	**0.16**	**0.35**	**-**	**-**
9. Gross Public Account disbursements	**43301**	**54776**	**30896**	**31464**	**29616**
10. Gross disbursements (7+8+9)	**66315**	**85158**	**65189**	**66983**	**65449**
11. Increase in Cash Balance	**(-) 699**	**(-) 9**	**149**	**(-) 297**	**972**
12 Grand Total	**65616**	**85149**	**65338**	**66686**	**166421**
Part-C Deficits					
1. Revenue Surplus (Revenue Receipts-Revenue Expenditure)	**2264**	**3767**	**2103**	**1100**	**70**
2. Fiscal Deficit (Total expenditure excluding redemption of Public Debt & other liabilities – total non-debt receipts)	**3989**	**2367**	**3694**	**4216**	**4554**
3. Primary Deficit (Fiscal Deficit –Interest Payment)	**1850**	**84**	**1311**	**1510**	**1553**
4. Interest Payments (included in revenue expenditure)	**2139 (14)**	**2283 (13)**	**2383 (11)**	**2707**	**3001**
5. Arrears of Revenue	**2198**	**1494**	**1172**	**1614**	**1433**
6. Financial Assistance to local bodies, etc.	**1431**	**1943**	**1795**	**2084**	**811**
7. Ways and Means Advances/ overdraft availed (days)	**365**	**365**	**134 (Over draft on 5 days)**	**119** (overdraft on 9 days)	**107** (overdraft on 7 days)
8. Interest on WMA/Overdraft	**234**	**228**	**5**	**6**	**4**
9. Gross State Domestic Product (GSDP≠) (Revised/Base 2004-05)	**48385**	**56976**	**65979**	**77558**	**87319**

∂ Includes Ways and Means Advances

≠ Figures of GSDP are based on information supplied by the State Government.

10. Outstanding Public Debt• (year end) excluding Public Account	**18593**	**19867**	**22692**	**24635**	**26490**
11. Outstanding$^{\phi}$ guarantees (year end)	**3037**	**2708**	**2098**	**611**	**2714**
12. Maximum amount guaranteed (year end)	**4748**	**4750**	**4750**	**2650**	**4656**
13. Number of incomplete projects	**89**	**93**	**169**	**202**	**267**
14. Capital blocked in incomplete projects	**495.31**	**269.43**	**590.36**	**685**	**832**
Total Expenditure/GSDP	**49.97**	**51.57**	**45.93**	**39.24**	**36.29**
Revenue Receipts/Total expenditure	**81**	**90**	**86**	**86**	**86**
Revenue Expenditure/Total Expenditure	**71**	**75**	**79**	**83**	**85**
Expenditure on Social Services/Total Expenditure	**27.22**	**27.46**	**27.45**	**23.48**	**23.82**
Expenditure on Economic Services/Total Expenditure	**41.60**	**38.78**	**37.00**	**34.13**	**32.05**
Capital Expenditure/Total Expenditure	**28.85**	**24.65**	**20.59**	**17.17**	**14.22**
Capital Expenditure on Social and Economic Services/Total Expenditure	**27.74**	**22.79**	**19.21**	**15.08**	**12.18**
Revenue Surplus as % of GSDP	**4.68**	**6.61**	**3.19**	**1.42**	**-**
Fiscal Deficit as % of GSDP	**8.24**	**4.15**	**5.60**	**5.44**	**5.22**
Primary Deficit as % of GSDP	**3.82**	**0.15**	**1.99**	**1.95**	**1.78**
Revenue Deficit/Fiscal Deficit	**NA**	**NA**	**NA**	**NA**	**N/A**
Fiscal Liabilities/GSDP	**(-) 66.46**	**(-) 65.55**	**58.15**	**51.92**	**51.16**
Fiscal Liabilities/RR	**163.37**	**140.65**	**146.33**	**153.58**	**164.67**
Primary deficit vis-à-vis quantum spread	**(-) 563**	**703**	**843**	**3922**	**814**
Debt Redemption (Principal+Interest)/Total Debt Receipts for the year	**79.02**	**98.03**	**82.92**	**90.75**	**89.41**
Return on Investment	**44.16**	**56.71**	**68.16**	**87.35**	**128.88**
Balance from Current Revenue (₹ in crore)	**(-) 5468**	**(-) 3949**	**(-) 6639**	**(-)7617**	**(-)7915**
Financial Assets/Liabilities	**1.25**	**1.35**	**1.46**	**1.36**	**1.36**

- Includes internal debt and loans and advances from Central Government only.

ϕ Excludes information in respect of three private firms and four cooperative societies during 2004-05 to 2007-08.

Appendix 1.4
(Reference: Paragraph: 1.2)
Abstract of Receipts and Disbursements for the year 2013-14

(₹ in crore)

Receipts				Disbursements					
Various items	2012-13	2013-14		Various items	2012-13	2013-14			
						Non-Plan	Plan	Total	
1	2	3	4	5	6	7	8	9	10
Section-A: Revenue									
I. Revenue Receipts	**26216.86**		**27127.98**	**I. Revenue Expenditure**	**25117.22**				**27057.77**
Tax revenue	*5832.43*	*6272.74*		**General Services**	**10625.94**	**11373.59**	**29.15**	**11402.74**	
				Social Services	**6907.98**	**6319.21**	**1577.05**	**7896.26**	
Non-tax revenue	*2160.19*	*2869.69*		Education, Sports, Art and Culture	*3319.39*	*2949.82*	*812.25*	*3762.07*	
				Health and Family Welfare	*1365.11*	*1388.19*	*163.18*	*1551.37*	
State's share of Union taxes	*3870.37*	*4142.10*		Water Supply, Sanitation/H&UD	*1184.31*	*1243.04*	*16.09*	*1259.13*	
				Information and Broadcasting	*31.82*	*35.87*	*13.22*	*49.09*	
Non-Plan grants	*4080.17*	*4009.15*		Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes	*92.67*	*17.54*	*47.87*	*65.41*	
				Labour and Labour Welfare	*133.18*	*50.50*	*101.96*	*152.45*	
Grants for State Plan Schemes	9546.88	9008.08		Social Welfare and Nutrition	*758.92*	*612.47*	*422.28*	*1034.75*	
				Others	*22.57*	*21.99*	-	*21.99*	
Grants for Central and Centrally Sponsored Plan Schemes	*726.82*	*826.22*							
Grants for Special Plan Schemes				**Economic Services**	**7583.30**	**7526.25**	**232.52**	**7758.77**	
				Agriculture and Allied Activities	*1305.94*	*1343.61*	*48.68*	*1392.29*	
				Rural Development	*255.90*	*318.19*	*19.97*	*338.16*	
				Special Areas Programmes	*418.38*	*452.93*	*15.95*	*468.88*	
				Irrigation and Flood Control	*405.34*	*413.93*	*0.42*	*414.35*	
				Energy	*4394.84*	*4298.36*	*4.73*	*4303.09*	
				Industries and Minerals	*246.35*	*254.60*	*13.05*	*267.65*	
				Transport	*169.37*	*169.40*	*0.21*	*169.61*	
				Science, Technology and Environment	*24.92*	*23.53*	*12.46*	*35.99*	
				General Economic Services	*342.26*	*251.70*	*117.05*	*368.75*	
II. Revenue deficit carried over to Section –B				**II. Revenue Surplus carried over to Section-B**	**1099.64**				**70.21**
Total Section-A	**26216.86**		**27127.98**	**Total Section-A**	**26216.86**				**27127.98**
Section B: Capital									
III. Opening Cash balance including Permanent Advances and Cash Balance Investment	**960.94**		**90.82**						
IV. Misc. Capital receipts	-			**III. Capital Outlay**	**5224.04**	**334.61**	**4172.24**	**4506.85**	**4506.85**

Receipts				Disbursements					
Various items	2012-13	2013-14		Various items	2012-13	2013-14			
						Non-Plan	Plan	Total	
1	2	3	4	5	6	7	8	9	10
				General Services	**636.52**	**66.19**	**582.04**	**648.23**	
				Social Services	**1598.52**	**62.36**	**1167.10**	**1229.46**	
				Education, Sports, Art and Culture	*536.45*	-	*522.54*	*522.54*	
				Health and Family Welfare	*257.43*	-	*233.54*	*233.54*	
				Water Supply, Sanitation/H&UD	*696.23*	-	*354.92*	*354.92*	
				Information and Broadcasting	*3.53*	-	*2.65*	*2.65*	
				Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes	*14.00*	-	*7.61*	*7.61*	
				Social Welfare and Nutrition	*90.88*	*62.36*	*44.71*	*107.07*	
				Other Social Services			*1.13*		
				Economic Services	**2989.00**	**206.05**	***2423.11***	**2629.16**	
				Agriculture and Allied Activities	382.98	153.33	*246.08*	399.41	
				Rural Development	*284.11*	*53.33*	*148.75*	*202.08*	
				Special Areas Programmes	*310.74*	*(-)0.61*	*233.56*	*232.95*	
				Irrigation and Flood Control	*382.69*	-	*332.15*	*332.15*	
				Energy	*477.26*	-	*380.94*	*380.94*	
				Industries and Minerals	*114.91*	-	*100.00*	*100.00*	
				Transport	*546.16*	-	*392.44*	*392.44*	
				Science, Technology and Environment	*16.64*	-	*11.65*	*11.65*	
				General Economic Services	*473.51*	-	*577.54*	*577.54*	
V. Recoveries of Loans and Advances	**1.54**		**4.13**	**IV. Loans and Advances disbursement**	***93.39***				**121.42**
Industries and Minerals		2.51		Industries and Minerals	*53.06*			*74.14*	
Energy		-		Transport	*40.00*			*43.75*	
Government servants	*1.10*	1.08		Government servants	*0.33*			*0.30*	
Others	*0.41*	*0.54*		Others				*3.23*	
VI. Revenue surplus	**1099.64**		**70.21**	**V. Revenue deficit**					
VII. Public debt receipts	**3286.68**		**6002.10**	**VI. Repayment of Public Debt**	**1343.38**				**4146.91**
Internal debt other than Ways and Means Advances and Overdraft	*3272.50*	*5986.82*		Internal debt other than Ways and Means Advances and Overdraft	*1265.27*			*4068.12*	
Loans and Advances from GOI	*14.18*	*15.28*		Repayment of loans and advances from GOI.	*78.11*			*78.79*	
Net transactions under Overdrafts from Reserve Bank	-	-		Net transactions under Ways and Means Advances including Overdrafts	-				
VIII. Appropriation to Contingency Fund	-	-		**VII. Appropriation to Contingency Fund**	-				
IX. Amount recouped to contingency fund	**0.42**	-		**III-Expenditure from Contingency Fund**	-				**0.55**
X. Public Account receipts	**19124.62**		**17839.68**	**IX-Public Account disbursements**	**17722.21**				**14168.57**

Receipts				Disbursements					
Various items	2012-13	2013-14		Various items	2012-13	2013-14			
						Non-Plan	Plan	Total	
1	2	3	4	5	6	7	8	9	10
Small Savings and Provident Funds	3238.92	*3819.89*		Small Savings and Provident Funds	*1550.27*			*1829.71*	
Reserve Funds	286.47	*636.93*		Reserve Funds	*115.97*			*234.11*	
Deposits and Advances	3808.50	*3137.62*		Deposits and Advances	*3619.16*			*2978.48*	
Suspense and Miscellaneous	274.75	*632.84*		Suspense and Miscellaneous	*306.19*			*683.21*	
Remittances	11515.98	*9612.40*		Remittances	*12130.62*			*8443.06*	
				X. Cash balance at the end	**90.82**				**1062.64**
				Cash in treasuries and local remittances	-			-	
				Deposits with Banks	(-)97.96			(-)6.51	
				Departmental cash balance including permanent advances	(-)7.27			6.91	
				Cash balance investment	185.19			1051.38	
				Reserve fund investment	11.02			10.86	
Total Section-B	**24473.84**		**24006.94**	**Total Section-B**	**24473.84**				**24006.94**

Explanatory Notes

1. The abridged accounts in the foregoing statements have to be read with comments and explanations in the Finance Accounts.
2. Government accounts being mainly on cash basis, the deficit on Government account indicates the position on cash basis, as opposed to accrual basis in commercial accounting. Consequently, items payable or receivable or items like depreciation or variation on stock figures etc. do not figure in the accounts.
3. Suspense and Miscellaneous balances include cheques issued but not paid and payments made on behalf of the State and others pending settlement, etc.

Appendix 1.4 (Continued)
Summarised financial position of the Government of Jammu and Kashmir as on 31 March 2014

(₹ in crore)

As on 31 March 2013			As on 31 March 2014	
Liabilities				
22796.18		**Internal Debt**		**24714.88**
	15510.41	Market Loans bearing interest	17204.98	
	1551.75	Loans from LIC	1684.24	
	5734.02	Loans from other Institutions	5825.66	
1838.99		**Loans and Advances from Central Government**		**1775.47**
	37.79	Pre 1984-85 Loans	37.79	
	96.28	Non-Plan Loans	96.29	
	1695.67	Loans for State Plan Schemes	1632.15	
	Nil	Loans for Central Plan Schemes	Nil	
	Nil	Loans for Centrally Sponsored Plan Schemes	Nil	
	9.25	Ways and Means Advances	9.24	
1.00		**Contingency Fund**		**1.00**
10407.86		**Small Savings, Provident Funds, etc.**		**12398.04**
1604.67		**Reserve Funds**		**2007.49**
3617.78		**Deposits**		**3776.86**
901.54		**Remittance Balances**		**2070.88**
14909.48		**Surplus on Government Account**		**14979.69**
	13809.83	Revenue surplus ending 2012-13	14909.48	
	1099.65	Revenue Surplus 2013 -14	70.21	
56077.50		**Total:**		**61724.31**

As on 31 March 2013			As on 31 March 2014	
Assets				
54621.76		**Gross Capital Outlay on Fixed Assets**		**58961.60**
	498.25	Investments in shares of Companies, Corporations, etc.	533.26	
	54123.51	Other Capital Outlay	58428.34	
1125.55		**Loans and Advances**		**1409.84**
	551.43	Industries and Minerals	623.06	
	232.37	Transport	476.12	
	(-)81.95	Energy	85.05	
	42.84	Agriculture and Allied Activities	42.80	
	362.43	Other Development Loans	165.16	
	18.43	Loans to Government servants and Miscellaneous Loans	17.65	
13.34		**Advances**		**13.28**
226.03		**Suspense and Miscellaneous Balances**		**276.40**
-		**Appropriation to Contingency Fund**		**0.55**
		Amount written off from Heads of accounts closing to balances		**-**
90.82		**Cash**		**1062.64**
		Cash in Treasuries and Local Remittances		
	(-)97.96	Deposits with Bank	(-)6.51	
	(-)7.39	Departmental Cash Balance	6.79	
	0.12	Permanent Advances	0.12	
	185.19	Cash Balance Investments	1051.38	
	10.86	Reserve Fund Investments	10.86	
		Deficit on Government Account:		
56077.50		**Total**		**61724.31**

Appendix 1.5
(Reference: Paragraph: 1.3.2)

Statement showing the funds transferred to the State Implementing Agencies under Programmes/ Schemes outside the State budget during 2013-14
Direct transfer of Central Scheme Funds costing more than ₹ 1 crore to implementing agencies in the State (funds routed outside State Budgets) (unaudited figures)

(₹ in lakh)

Name of the GOI Scheme	Implementing agencies in the State	Government of India releases				
		2013-14	2012-13	2011-2012	2010-2011	2009-10
Hospital and Dispensary under NRHM	Health and Family Welfare, Jammu and Kashmir	-	240.30	863.98	-	5,72.02
Accelerated Rural Water Supply Programme	SGO Finance Secretary	-	-	-	-	2,89,90.00
National Rural Health Mission (NRHM)	State Health Department including others	35488.95	13922.91	45245.26	1,32,15.09	90,00.08
National Institute of Technology NIT DHE	NIT, Srinagar	-	-	850.00	-	-
Package for Special Category State DIPP	Jammu and Kashmir Financial Corporation Ltd.	4116.86	3320.63	5959.08	23,13.57	12,00.00
Integrated Watershed Management Programme DPAD, DDP, IWDP,(IWMP)	Assistant Commissioners (Development) DRDA	481.37	4271.81	1702.21	32,63.62	26,81.43
DRDA Administration RD	Assistant Commissioners (Development) DRDA	1161.49	*	1378.03	7,83.06	6,85.00
Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGA)	Assistant Commissioners (Development) District Rural Development Agencies	60315.73	76276.16	78130.96	3,13,59.89	1,73,24.45
PradhanMantri Gram SadakYojana	State Rural Roads Agency	52323.93	26632.50	76210.01	3,66,09.25	1,44,70.00
Rural Housing IAY	Assistant Commissioner District Rural Development Agencies	5642.49	5009.74	5883.22	66,43.34	57,25.42
SwarnaJayanti Gram SwarozgarYojana	Assistant Commissioner District Rural Development Agencies	-	-	-	7,59.04	8,28.47
SarvaShikshaAbhiyan	Ujala Society Jammu and Kashmir	89143.50	50805.85	30070.51	4,03,48.79	3,73,63.27
Local Area Development Scheme (MPLADS)	District Deputy Commissioners	-	4500.00	4000.00	24,00.00	17,00.00
Buddhist and Tibetan Studies	GaldanTargaisling Cultural Welfare Society, Culture Preservation Society, Kukshow, Cultural Preservation And Area Development and Others	-	296.70	658.27	7,43.08	8,09.78
National Afforestation Programme	Forest Development Agency, Rajouri, Poonch, Kishtwar, Reasi, Batote, Ramban etc.	810.82	337.00	-	-	9,81.21
Assistance of IHMS,FCI's etc.	Jammu University and IHM Society Srinagar	-	300.00	-	-	-
Product Infrastructure Development for destinations and Circuits	State Tourism Department	-	221.80	-	-	5,10.89

Name of the GOI Scheme	Implementing agencies in the State	Government of India releases				
		2013-14	2012-13	2011-2012	2010-2011	2009-10
Central Rural Sanitation programme	SWSM Member, Secretary Cum Superintending Engineer Kupwara/Srinagar/ Baramulla/Badgam	3957.20	3511.01	967.95	26,55.16	-
Research and Development Support	University of Jammu, University of Kashmir, Shri Mata Vaishno Devi University of Agriculture Science and Technology, Baba University etc.	-	314.75	810.37	699.16	1162.98
Conservation of natural resources and Eco system/Comprehensive Handloom Development Scheme (CHDS)	J&K Lakes and Water ways Development Authority Director Handloom Development J&K Srinagar	2989.53	-	4104.75	17,50.69	27,85.00
Up gradation of 1396 Government ITI's	Director Technical Education Jammu, IML Society of ITI's	-	-	30,00.00	17,50.00	10,00.00
Integrated Child Development Scheme	State Social Welfare Department	-		-	-	-
Transport Subsidy Scheme	J&K Development Finance Corporation Ltd.	-		-	-	9,55.00
Scheme for Setting up of 6000 Model Schools at Block level as Benchmark of Excellence	Ujala Society, Srinagar	-	-	96,36.42	-	25,82.00
RashtriyaMadhyamikShikshaAbhiyan (RMSA)	Ujala Society, Srinagar/Noor Society	13578.18	10935.54	1301.92	26,40.09	8,82.00
National Mental Health Programme	State Health Society	-	-	-	10,54.08	5,28.00
Crime and Criminal Network system	J&K Police Housing Corporation Ltd.	-	-	-	35,59.76	-
Human Resources for Health	J & K Health and Medical Education Department	-	-	-	40,00.00	-
Development and upgradation of Institutions (AYUSH)	J & K Health Society	-	-	-	16,00.00	-
National Rural Drinking Water Programme	State Water and Sanitation Mission (SWSM)	41266.25	47450.03	42042.37	4,68,91.18	-
Off Grid DRPS	Renewable Energy Development Agency	-	3392.72	8298.22	21,87.14	-
Technology upgradation Fund Scheme (TUFS)	J & K Bank Ltd.	-	1634.37	1297.62	6,23.57	-
Renewal Energy for Rural Applications (Remote Villages)	J & K Energy Development Agency	-	-	973.00	29,23.74	-
Comprehensive Handloom Development Scheme (CHDS)	Director Handloom Development Department,J&K Srinagar	142.04	-	-	-	-
AAJEEVIKA	District Rural Development Agency (DRDA)	2837.79	289.73	6,51.72	-	-
Adult Education & Skilled Development	J&K Adult Literacy Society	-	-	8,98.95	-	-
Assistance to State for capacity Building Trauma Centres	District Hospital etc.	-	-	5,63.08	-	-

Name of the GOI Scheme	Implementing agencies in the State	Government of India releases				
		2013-14	2012-13	2011-2012	2010-2011	2009-10
Grid interactive renewal power MNRE	J&K Power Development Corporation Ltd.	-	2919.65	9,74.50	-	-
Health Care for Elderly	SKIMS ,J&K State Health Society	-	-	14,86.54	-	-
Horticulture Mission for North East and Himalayan	Central Institute of Temperate Horticulture ,Srinagar(ICAR)	148.91	250.00	6,00.00	-	-
District Hospital	SKIMS Soura	-	-	14,08.00	-	-
Industrial Infrastructure up gradation schemes IIUS DIPP	J&K State Industrial Development Corporation.	-	602.15	5,75.00	-	-
Assistance to voluntary organization for providing social Defence Services including prevention of Alcoholism and Drug Abuse	Council for Rehabilitation of widows, orphans Handicapped and old persons (Victims of Militancy)	-	300.00	-	-	-
Baba Sahib AmbedkharHastshilpaVikasYojana	Various NGOs and J&K, Entrepreneurship Development Institute	-	328.07	-	-	-
Capacity Building for Service Providers	Institute and Hotel Management andCatering Technology Srinagar/Food Craft institute Jammu, Jawahar Institute of Mountaring and winter Sports	-	386.37	-	-	--
Human Resource University of Jammu Development Biotechnology, Govt.College for Women , Prade Jammu	S.K.University of Agricultural Science & Technology of Kashmir, Srinagar HRD Animal Biotec, University of Jammu, university of Kashmir	-	100.99	-	-	-
National Aids Control Programme	J&K State AIDS Prevention & Control Society	487.40	125.69	-	-	-
National Food Securtiy Mission	State Agriculture Management and Extension Training Institute of (SAMETI) Jammu	1749.92	1187.23	-	-	-
National mission on Food Processing	Jammu & Kashmir State Industrial Development Corporation		112.50	-	-	-
Promotion and Dissemination of Art and Culture	Sanggmtru Art Production	-	101.89	-	-	-
Rashtriya Gram SwarajYojana	J&K State Rural Employment Guarantee Society Civil Sectt. J&K	-	443.00	-	-	-
Scheme for Integrated Textile Park(SITP)	J&K Integrated Textile Park Limited	-	397.00	-	-	-
Skill Development	J&K Skill Development Initiative modular Employable Skills Society	1130.63	627.00	-	-	-
State Schedule Cast Development Corporations	J&K SCST & BC Development Corporation Ltd.	-	120.00	-	-	-

Name of the GOI Scheme	Implementing agencies in the State	Government of India releases				
		2013-14	2012-13	2011-2012	2010-2011	2009-10
Support to National Institute of Technology (NIT) including Ghani Khan Institute	NIT, Srinagar	-	2000.00	-	-	-
Support to National State Scheduled Tribes Finance and Development Corporation	J&K SC/ST and Backward Classes Development Corporation Ltd	-	350.00	-	-	-
Support of NGO/Institutions/SRCs for Adult Education and Skill Development (merged Scheme of NGOs,JSS SRCs)	Jan ShikshanSanasthan/State Resource Centre, J&K	-	133.56	-	-	-
Support to State Extension Programme for Extension Reforms	NIT Srinagar/J&K State Agro Industries Development Corporation Ltd.	544.31	900.00	-	-	-
Technology Development Programme	Sher-e-Kashmir University of Agriculture Science and Technology Jammu/J&K State Council fro Science and Technology	-	110.18	-	-	-
Modernisation of State Police Forces by Police	Police Housing Corporation J&K	270.00	-	-	-	-
Swaran Janyati Shahari Rozgar Yojana (SJSRY) National Urban	State Urban Development Agency J&K	607.94	-	-	-	-
National Mission on Bamboo	Bamboo Development Agency J&K	108.25	-	-	-	-
National Project for Cattle and Buffalo Breeding	Jammu & Kashmir Srinagar	500.00	-	-	-	-
Grant for construction of Boys & Girls Hostels for SC & OBC	University Jammu	100.00	-	-	-	-
Others Schemes	Others schemes	89.38	1583.66	83,45.96	65,86.79	67,76.95
	Grand Total	**319992.87**	**266742.49**	**33,88,87.90**	**21,73,60.09**	**13,95,13.95**

Explanatory notes:-

* ₹329.03 *only clubbed with other scheme (year 2011-12)*

a. *The figures are taken from the 'Central Plan Scheme Monitoring System (CPSMS)'portal of the Controller General of Accounts. These are unaudited figures.*

b. *The total releases shown in this appendix exclude the amount released to Central Bodies located in the State as well as various other Organizations outside the purview of the Government of Jammu and Kashmir.*

Appendix 1.6
(Reference: Paragraph: 1.4.3)
Status of grants-in-aid released under the award of the 13th Finance Commission

(₹ in crore)

Sl. No.	Transfers	Recommendation of FC	Actual release (amount received and authorized to implementing departments)				Grants received (cumulative)	U.C's Pending
			2010-11	2011-12	2012-13	2013-14		
1	Urban Local Bodies (Housing Department) Gen. Basis Grant Gen. Perf. Grant	133.506 70.682	18.79 0.00	11.90 1.46	0.00 2.75	0.00 0.00	30.69 4.21	4.10 0.00
2	Rural Local Bodies (RDD) Gen. Basis Grant Gen. Perf. Grant	600.494 317.918	0.00 0.00	108.23 5.34	121.77 0.00	140.48 17.33	370.48 22.67	63.82 17.33
3	Elementary Education (Edu.)	449.00	80.00	85.00	90.00	0.00	255.00	0.00
4	Unique Identification (UID) (Plg. And Dev. Deptt.)	5.90	0.59	0.00	0.00	0.00	0.59	0.59
5	Delivery of Justice (Law)	104.46	20.89	0.000	10.446	5.41	36.75	
6	Fiscal perform Path (Finance)	1000.00	1000.00	0.00	0.00	0.00	1000.00	14.39
7	Maintenance of Forest (Forest)	133.00	16.63	16.63	8.32	8.32	49.90	3.29
8	Disaster Relief including capacity Building (Revenue)	875.60	77.605 4.00	0.00 0.00	411.70 4.00	89.84 0.00	579.14 8.00	0.00 8.00
9	District Innovation Fund (Plg. & Dev. Deptt.)	22.00	0.00	11.00	0.00	0.00	11.00	2.54
10	Improvement of statistical system at State / Distt. Level (Plg. & Dev. Deptt.)	22.00	0.00	4.40	0.00	0.00	4.40	3.40
11	Employee and Pension Data base (DGAT)	5.00	2.50	0.00	0.00	0.00	2.50	2.50
12	Infant Mortality Rate (H&ME)	0.00	0.00	0.00	15.36	11.86	27.22	22.10
13	Water Sector Mgtt. (PHE, I&FC)	88.00	0.00	0.00	0.00	0.00	0.00	0.00
14	Roads and Bridges (R&B)	140.00	0.00	29.00	0.00	0.00	29.00	0.00
15	**State Specific Needs**	**350.00**	**0.00**	**86.64**	**20.00**	**13.75**	**120.39**	**44.32**
(i)	PSC Complex Srinagar (GAD)	15.00	0.00	7.50	7.50	0.00	15.00	7.50
(ii)	Mubarak Mandi Jammu (Tourism)	50.00	0.00	8.51	0.00	0.00	8.51	8.51
(iii)	Tawi Front (I&FC)	25.00	0.00	6.25	0.00	0.00	6.25	0.00
(iv)	Kargil Roads (Ladakh Affairs)	20.00	0.00	5.12	0.00	0.00	5.12	0.56
(v)	Wullar Lake (Ladakh Affairs)	120.00	0.00	30.00	0.00	0.00	30.00	8.53

Sl. No.	Transfers	Recommendation of FC	Actual release (amount received and authorized to implementing departments)				Grants received (cumulative)	U.C's Pending
(vi)	Power Leh (Ladakh Affairs)	15.00	0.00	3.76	0.00	0.00	3.76	0.00
(vii)	Sports Complex and Youth Hostel Leh (Ladakh Affairs)	20.00	0.00	5.00	0.00	0.00	5.00	1.67
(viii)	Cold storage Leh (Ladakh Affairs)	15.00	0.00	3.75	0.00	0.00	3.75	3.55
(ix)	Bridges Leh (Ladakh Affairs)	15.00	0.00	3.00	0.00	0.00	3.00	0.25
(x)	ECO Tourism Leh (Ladakh Affairs)	5.00	0.00	1.25	0.00	1.25	2.50	1.25
(xi)	Incentive for Grid connected Renewable energy (S&T)	0.00	0.00	0.00	0.00	0.00	0.00	0.00
(xii)	Legislative complex	50.00	0.00	12.50	12.50	12.50	37.50	12.50
	Total	**4317.56**	**1221.01**	**359.60**	**684.33**	**286.99**	**2551.93**	**186.37**

Appendix - 1.7
(Reference: Paragraph 1.13)
The Jammu and Kashmir Fiscal Responsibility and Budget Management (FRBM) Act, 2006

Section 9 of the FRBM Act imposed the following obligations on the State Government for the period 2006-07 to 2009-10:

(a) The revenue surplus was to be maintained and steps were to be initiated for progressive strengthening of the surplus.

(b) The pre-devolution non-plan revenue deficit was to be progressively reduced to at most 20 *per cent* of GSDP by 2009-10 and to maintain the level thereafter, with minimum annual reduction by one *per cent* of GSDP beginning from 2006-07. (The pre-devolution non-plan revenue deficit of the State was 24.73 *per cent* of GSDP in 2005-06.)

(c) The fiscal deficit was to be progressively reduced to at most three *per cent* of GSDP by 2009-10 with minimum annual reduction by 0.5 *per cent* of GSDP beginning from 2006-07. (The fiscal deficit of the State was 9.96 *per cent* of GSDP in 2005-06.)

(d) The 'outstanding total liabilities' were to be progressively reduced to at most 55 *per cent* of GSDP by 2009-10 with minimum annual reduction by five *per cent* of GSDP beginning from
2006-07. (The 'outstanding total liabilities' of the State, as defined in the Act, for the base year 2005-06 are not readily available due to accounts of Public Sector Undertakings being in arrears. Government's outstanding liabilities as per Government Accounts were 63.31 *per cent* of GSDP in 2005-06. As per 13th Finance Commission's Report, the State's Outstanding Debt Relative to GSDP was 63.27 *per cent* of GSDP).

(e) The annual incremental risk weighted guarantees in any financial year were to be limited to 75 *per cent* of the total revenue receipts in the previous financial year or to seven *per cent* of GSDP of the previous financial year, whichever is lower.

The Act also contemplated that the Government may setup an agency independent of the Government to review periodically the compliance of the provisions of the Act, and table such reviews in each House of the State Legislature.

The FRBM Rules prescribed (January 2008) the fiscal indicators to be monitored, the formats of the Macro Economic Framework Statement (MEFS)/ Medium Term Fiscal Policy Statement (MTFPS)/ Fiscal Policy Strategy Statement (FPSS) to be annually presented along

with the Budget to the State Legislature and several statements disclosing fiscal information to the Legislature. The Disclosure

Requirements under the Act/ Rules were implemented from the Budget for the year 2008-09. The FRBM Act has been amended to reset/ relax the debt/ deficit reduction targets as per 12th and 13th Finance Commission's accepted recommendations as detailed below:

- On 17th December, 2008, the FRBM Act was amended to provide for reducing pre-devolution non-plan revenue deficit, Fiscal Deficit and outstanding total liabilities to at most 20 *per cent*, three *per cent* and 55 *per cent* respectively by March 2009 instead of March 2010 as in the original Act.
- An amendment to the Act on 20 April 2010 raised the target fiscal deficit for 2009-10 from three *per cent* of GSDP to four *per cent* of GSDP. Since the year 2009-10 was already over, the reset target was not implementable.
- An amendment to the Act on 9th April 2011, reset the annual Fiscal Deficit targets for the five years' period 2010-11 to 2014-15 to be 5.3 *per cent*, 4.7 *per cent*, 4.2 *per cent*, 3.6 *per cent* and 3.0 *per cent* of GSDP. Since the year 2010-11 was already over, the reset target was not implementable.
- On 25 August 2011, an amendment in the FRBM Act through an Ordinance reset the annual targets for outstanding debt as percentage of GSDP to 56.1 *per cent*, 55.1 *per cent*, 53.6 *per cent*, 51.6 *per cent* and 49.3 *per cent* during the five years period from 2010-11 to 2014-15, as recommended by the 13th Finance Commission. (Since the year 2010-11 was already over, the reset target was not implementable).

Appendix 1.8
(Reference: Paragraph: 1.13)

Implementation of the FRBM Act and Rules

Any State government can meet the targets for reduction/elimination of fiscal deficit, revenue deficit, total liabilities etc., if the Central government chooses to provide sufficient grants-in-aid or debt relief, especially outside the scope of the award of a Finance Commission. A truer measure of a State's fiscal prudence or fiscal responsibility is the State's own deficit, which measures the resource gap between the State's expenditure and the non-debt receipts within the control of the State, assuming that old financial liabilities continue to be refinanced out of fresh borrowings. These non-debt resources depend upon State's own fiscal policies. The State has shown improvement by reducing dependence on transfer of resources from the Central government from 67 *per cent* in 2006-07 to 57 *per cent* in 2013-14. This, of course, does not take into account the resources transferred by the Union Ministries directly to implementing agencies, bye-passing the State government accounts.

- The State has continued to be revenue surplus but only due to high levels of grants from the Central government. However, the revenue surplus has witnessed a sharp decline from ₹1100 crore (2012-13) to ₹70 crore (2013-14). The State's own deficit has been consistently high and steadily rising with expenditure growth far outpacing revenue mobilisation.

- The original target of reducing the fiscal deficit to three *per cent* of the GSDP by the end of 2009-10 was missed by a very wide margin as the actual fiscal deficit shot up to 9.1 *per cent* in that year. An amendment in the FRBM Act in April 2010 raising the 2009-10 target to four *per cent* was of no avail. The State had to cap the fiscal deficit at 4.7 per cent of GSDP in 2011-12 and 4.2 per cent of GSDP in 2012-13 but the fiscal deficit actually was 5.6 and 5.5 per cent respectively. The year 2013-14 ended with a fiscal deficit of 5.5 per cent of GSDP which continued to be significantly higher than the target of 3.6 per cent.

- The FRBM rules specified only the annual targets for (a) revenue deficit as percentage of total revenue receipts (b) fiscal deficit as percentage of GSDP and (c) total outstanding liabilities as percentage of GSDP. These rule omitted to define annual targets for "pre-devolution non plan revenue deficit" which was to be reduced to 20 percent of GSDP by 2009-10. In fact, this fiscal parameter is not even being mentioned in the budget documents presented to the State legislature. Obviously this parameter did not receive Government's attention because fiscal concessions/ incentives are attached to its compliance.

- The FRBM Act defines 'total liabilities' to mean the "liabilities under the Consolidated Fund of the State and the Public Account of the State and includes borrowings by the Public Sector Undertakings (PSUs) and the Special Purpose Vehicles (SPVs) and other equivalent instruments including guarantees where the principal and/or interest are to be serviced out of the budget." It was this wider aggregate that was targeted to be capped to 55.1 *per cent* of GSDP. However, the State government continues to include only the financial liabilities of the government forming part of the government accounts. The liabilities of PSUs/ SPVs have been excluded. This compliance was made difficult by the fact that the accounts of several PSUs are heavily in arrears and therefore their liabilities could not be ascertained. These do not include the liabilities on account of funds held by government officers in bank accounts outside the government accounts, which should have in normal course been credited to the Public Accounts of the State. The Finance Department is not monitoring these cash balances held outside the government accounts though operated by government officers. The unfunded liabilities on account of pensions and other retirement benefits are also excluded, though these were also required to be included as per the FRBM Act. Thus, substantive provisions of the FRBM Act regarding computation of 'total liabilities' have not been complied so far.

- The 'committed liabilities' disclosed in the FRBM statements presented to the Legislature do not include such liabilities as (a) liability of undisbursed arrears of pay and pension revision (b) liability of counterpart matching funds under various Centrally Sponsored Schemes/ Programmes. The debt/ deficit reduction targets were thus missed despite postponement of such expenditures.

- The annual targets for Fiscal Deficit, Total Liabilities etc. were recommended by the 12th and 13th Finance Commissions on certain assumptions and forecast about GSDP. Even after the GSDP data was revised, these targets were not correspondingly revised. After these were revised with 2004-05 as the base year, the GSDP for 2007-08 shot up to ₹ 35620 crore. Thus, the targets set with reference to GSDP series with 1999-2000 as base year with a new GSDP series giving significantly higher numbers should have been revised downwards. However, this was not done. Thus, the debt/ deficit reduction targets (as *per cent* of GSDP) under the FRBM Act stand diluted due to increase in GSDP on change in methodology of its calculation, beyond the contemplation of the Thirteenth Finance Commission. Thus, the assessment of fiscal consolidation efforts carried out by the government and the process of evaluating compliance to the FRBM Act in the Budget documents should distinguish between the denominator effect (increase in GSDP) and the numerator effect (reduction in government's debt and deficit in absolute amount).

- FRBM Act contemplate that the Government may set up an agency independent of the Government to review periodically the compliance of the provisions of the act, and table such reviews in each house of the State Legislature. However, no such independent review has been carried out so far.
- The FRBM Act required that in the Medium Term Fiscal Policy Statement to be presented with the Budget to the Legislature, the government shall set forth the fiscal management objectives of the Government and three year rolling targets for the prescribed fiscal indicators with clear enunciation of the underlying assumptions. The Statement was also to include the various assumptions behind the fiscal indicators and assessment of sustainability relating to (i) the balance between Revenue receipts and Revenue expenditure (ii) the use of Capital receipts including borrowings for generating productive assets and (iii) the estimated yearly pension liabilities worked out on actuarial basis for the next ten years. The Act provided that in case it was not possible to calculate the pension liabilities on actuarial basis during the period of first three years after the enforcement of the Act, Government may, during that period, estimate the pension liabilities by forecasts on the basis of trend growth rates. However, these provisions of the FRBM Act were not given adequate attention and in fact in the Medium Term Fiscal Policy Statements actually presented to the Legislature, the provisions of the Rules were repeated.
- Under the FRBM Act, the Government has committed to disclose the summery of assets in the Budget documents. The statements presented with the budget depict book value of assets including land. These numbers could not be independently verified by the audit in absence of audit of the subsidiary records to see the basis of evaluation and completeness.
- Notwithstanding the above deviations, the State has made good use of the opportunities presented by increased economic activities to substantially increased tax revenues. There has been record mobilization of commercial taxes and the States own revenues have shown very high growth. However, areas of concern remain, States own deficit continues to remain high mainly on account of high increase in expenditure and commitments on establishment related expenditure and serious shortfalls in bridging the resource gap in the power sector.

Appendix 2.1

(Reference: Paragraph: 2.3.1)

Statement of various grants/ appropriations where saving was more than ₹ one crore each or more than 20 *per cent* of the total provision

(₹ in crore)

Sl. No	Grant Number	Name of Grant/Appropriation	Total Grant/ Appropriation	Savings	Percentage
Revenue (Voted)					
1	01	General Administrative Department	228.31	25.60	11
2	02	Home Department	3517.06	330.23	9
3	03	Planning & Development Department	913.30	683.73	75
4	05	Ladakh Affairs Department	480.62	11.75	2
5	08	Finance Department	4557.00	744.31	16
6	09	Parliamentary Affairs	34.91	2.26	6
7	10	Law Department	206.35	65.28	32
8	11	Industries and Commerce Department	237.75	42.17	18
9	12	Agriculture Department	757.74	90.66	12
10	13	Animal Husbandry Department	358.84	39.76	11
11	16	Public Works Department	901.81	117.02	13
12	17	Health & Medical Education Department	1656.67	105.30	6
13	19	Housing & Urban Development Department	384.10	13.12	3
14	20	Tourism Department	116.60	11.78	10
15	21	Forest Department	537.60	58.36	10
16	22	Irrigation & Flood Control Department	492.80	102.07	21
17	23	Public Health & Engineering Department	858.48	20.28	2

Sl. No	Grant Number	Name of Grant/Appropriation	Total Grant/ Appropriation	Savings	Percentage
18	24	Hospitality & Protocol Department	177.86	3.73	2
19	27	Higher Education Department	536.62	10.26	2
20	29	Transport Department	42.93	7.45	17
Revenue Charged					
21	01	General Administration Department	13.03	2.30	18
22	8	Finance Department	3301.48	300.56	9
23	10	Law Department	26.76	3.81	14
Capital (Voted)					
24	01	General Administration Department	69.73	55.00	79
25	02	Home Department	84.84	12.43	15
26	03	Planning and Development Department	2688.77	2300.66	86
27	04	Information Department	3.48	0.83	24
28	05	Ladakh Affairs Department	308.60	75.04	24
29	06	Power Development Department	865.95	485.02	56
30	08	Finance Department	253.26	244.38	96
31	09	Parliamentary Affairs Department	0.50	0.34	69
32	10	Law Department	22.00	22.00	100
33	11	Industries & Commerce Department	175.52	9.72	6
34	12	Agriculture Department	394.24	159.06	40
35	13	Animal Husbandry Department	28.75	1.29	4
36	14	Revenue Department	55.14	44.30	80
37	15	Consumer Affairs & Public	903.15	42.95	5

Sl. No	Grant Number	Name of Grant/Appropriation	Total Grant/ Appropriation	Savings	Percentage
		Distribution Department			
38	17	Health & Medical Education Department	266.34	32.80	12
39	18	Social Welfare Department	159.84	92.87	58
40	19	Housing & Urban Development Department	891.02	672.87	76
41	21	Forest Department	97.47	41.27	42
42	22	Irrigation & Flood Control Department	289.56	10.41	4
43	25	Labour Stationery & Printing Department	104.87	102.52	98
44	26	Fisheries Department	11.07	1.82	16
45	27	Higher Education Department	175.50	33.71	19
46	28	Rural Development Department	387.22	185.13	48
47	29	Transport Department	50.76	5.81	11

Appendix-2.2

(Reference: Paragraph: 2.3.3)

Details of saving of ₹ one crore and above not surrendered

(₹ in crore)

Sl. No	Grant Number	Number and Name of Grant/ Appropriation	Savings	Surrender	Saving which remained to be surrendered
I-Revenue (Voted)					
1	01	General Administrative Department	25.60	-	25.60
2	02	Home Department	330.23	-	330.23
3	03	Planning & Development Department	683.73	-	683.73
4	05	Ladakh Affairs Department	11.75	-	11.75
5	08	Finance Department	744.31	-	744.31
6	09	Parliamentary Affairs	2.26	-	2.26
7	10	Law Department	65.28	-	65.28
8	11	Industries and Commerce Department	42.17	-	42.17
9	12	Agriculture Department	90.66	-	90.66
10	13	Animal Husbandry Department	39.76	-	39.76
11	16	Public Works Department	117.02	-	117.02
12	17	Health & Medical Education Department	105.30	-	105.30
13	19	Housing & Urban Development Department	13.12	-	13.12
14	20	Tourism Department	11.72	-	11.72
15	21	Forest Department	58.36	-	58.36
16	22	Irrigation & Flood Control Department	102.07	-	102.07
17	23	Public Health & Engineering Department	20.28	-	20.28
18	24	Hospitality & Protocol Department	3.73	-	3.73
19	27	Higher Education Department	10.26	-	10.26
20	29	Transport Department	7.45	-	7.45
		Total-I	**2485.06**	**-**	**2485.06**
		II- Revenue (Charged)			
21	01	General Administration Department	2.30	-	2.30
22	8	Finance Department	300.56	-	300.56
23	10	Law Department	3.81		3.81

Sl. No	Grant Number	Number and Name of Grant/ Appropriation	Savings	Surrender	Saving which remained to be surrendered
		Total-II	**306.67**	-	**306.67**
		III-Capital (Voted)		-	
24	01	General Administration Department	55.00	-	55.00
25	02	Home Department	12.43	-	12.43
26	03	Planning and Development Department	2300.66	-	2300.66
27	05	Ladakh Affairs Department	75.04	-	75.04
28	06	Power Development Department	485.02	-	485.02
29	08	Finance Department	244.38	-	244.38
30	10	Law Department	22.00	-	22.00
31	11	Industries & Commerce Department	9.72	-	9.72
32	12	Agriculture Department	159.06	-	159.06
33	13	Animal Husbandry Department	1.29	-	1.29
34	14	Revenue Department	44.30	-	44.30
35	15	Consumer Affairs & Public Distribution Department	42.95	-	42.95
36	17	Health & Medical Education Department	32.80	-	32.80
37	18	Social Welfare Department	92.87	-	92.87
38	19	Housing & Urban Development Department	672.87	-	672.87
39	21	Forest Department	41.27	-	41.27
40	22	Irrigation & Flood Control Department	10.41	-	10.41
41	25	Labour Stationery & Printing Department	102.52	-	102.52
42	26	Fisheries Department	1.82	-	1.82
43	27	Higher Education Department	33.71	-	33.71
44	28	Rural Development Department	185.13	-	185.13
45	29	Transport Department	5.81	-	5.81
		Total-III	**4631.06**	**-**	**4631.06**
		Grand Total-I+II+III	**7422.79**	**-**	**7422.79**

Appendix-2.3

(Reference: Paragraph: 2.3.4)

Statement of various grants/ appropriations where excess expenditure was more than ₹ one crore each or more than 20 *per cent* of the total provision

(₹ in crore)

Sl. No	Grant Number	Name of Grant/Appropriation	Total Grant/ Appropriation	Expenditure	Excess (Percentage)
Revenue (Voted)					
1	04	Information Department	44.59	49.09	4.50(10)
2	06	Power Development Department	4301.07	4319.40	18.33(0.42)
3	07	Education Department	2994.40	3266.72	272.32(9)
4	14	Revenue Department	726.74	916.35	189.61(26)
5	18	Social Welfare Department	318.02	620.38	302.36(95)
6	25	Labour Stationery and Printing Department	80.34	179.31	98.97(123)
7	28	Rural Development Department	227.75	271.01	43.26(19)
Total (Revenue Voted)			**8692.91**	**9622.26**	**929.35**
Capital (Voted)					
8	7	Education Department	244.27	376.89	132.62(54)
9	16	Public Works Department	573.21	899.46	326.25(57)
10	20	Tourism Department	120.11	193.21	73.10(61)
11	23	Public Health Engineering Department	55.00	134.18	79.18(144)
12	24	Hospitality & Protocol	41.84	54.08	12.24(29)
Total (Capital Voted)			**1034.43**	**1657.82**	**623.39**
Capital (Charged)					
13	08	Finance Department	1230.82	4146.91	2916.09(237)
Total (Capital Charged)			**1230.82**	**4146.91**	**2916.09**
(Grand Total)			**10958.16**	**15426.99**	**4468.83**

Appendix-2.4
(Reference: Paragraph: 2.3.5)
Statement showing expenditure incurred without budget provisions in 68 Major Heads of Accounts during 2013-14

(₹ in lakh)

Sl. No	Grant/Head of Account	Amount of expenditure without provision	Amount
1	**01-General Administration**		**86.59**
	2070- Other Administrative Services	17.41	
	3452-Tourism	69.18	
2	**02-Home**		**34.16**
	2070-Other Administrative Services	34.16	
3	**03-Planning and Development**		**2191.45**
	3451- Secretariat Economic Services	36.93	
	3454-Census Survey and Statistics	1.43	
	5475-Capital Outlay on Other General Economic Services	2153.09	
4	**06-Power Development**		**3877.52**
	2801-Power	3877.52	
5	**07-Education**		**40151.69**
	2202-General Education	34589.49	
	2204- Sports and Youth Services	53.62	
	4202-Capital Outlay on Education, Sports Arts & Culture	5508.58	
6	**08-Finance**		**579.13**
	2039-State Excise	1.09	
	2054-Treasury and Account Administration	5.23	
	2075-Misc. General Services	7.07	
	4059-Capital Outlay on Capital Works	16.00	
	4851-CO on village & Small Scale Industries	541.84	
	5465-Investment in General Financial and Trading Institutes	7.90	
7	**11-Industries and Commerce**		**8573.75**
	2851-Village and Small Industries	169.86	
	4851-Capital Outlay on Village and Small Industries	576.21	
	4853-CO on Non Ferrous Mining & Metrological Industries	413.49	
	6885-Loans for other Industries and Minerals	7414.19	
8	**12-Agriculture Department**		**7264.69**
	2236-Nutriation	2.19	
	2401-Crop Husbandry	668.20	
	2402-Soil and Water Conservation	10.37	

Sl. No	Grant/Head of Account	Amount of expenditure without provision	Amount
	2406-Forest and Wild Life	1211.70	
	2425-Co-operation	46.75	
	2851-Village and Small Development	1431.24	
	4401-Capital Outlay on Crop Husbandry	1694.13	
	4402-Capital Outlay on Soil and Water Conservation	23.06	
	4406-Capital Outlay on Forestry & Wild Life	20.27	
	4425-CO on Co-Operation	522.05	
	4705-Capital Outlay on Command Area Development	1634.73	
9	**13-Animal Husbandry**		**1806.97**
	2403-Animal Husbandry	1000.24	
	4403- Capital Outlay on Animal Husbandry	806.73	
10	**14-Revenue Department**		**2159.73**
	2029-Land Revenue	589.06	
	2053-District Administration	1305.06	
	2055-Police	248.00	
	2070-Other Administrative Services	17.61	
11	**15-Consumer Affairs and Public Distribution**		**10.00**
	3475-Other General Economic Services	10.00	
12	**16-Public Works**		**151.47**
	2059-Public Works	151.47	
13	**17-Health and Medical Education**		**3607.81**
	2210-Medical and Public Health	1526.46	
	2211-Family Welfare	2081.35	
14	**18-Social Welfare Department**		**27263.25**
	2225-Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes	133.65	
	2235-Social Security and Welfare	26252.73	
	2236-Nutrition	253.91	
	4225-Capital Outlay on Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes	148.50	
	4235- CO on Social Security & Welfare	439.25	
	4236-Capital Outlay on Nutiition	35.21	
15	**19-Housing and Urban Development**		**7400.02**
	2217-Urban Development	89.22	
	4217-CO on Urban Development	7296.44	

Sl. No	Grant/Head of Account	Amount of expenditure without provision	Amount
	7610-Loans to Govt. Servants etc.	14.36	
16	**20-Tourism**		**7012.39**
	2205-Art & Culture	9.27	
	5452-Capital Outlay on Tourism	7003.12	
17	**21-Forest Department**		**2316.67**
	2402-Soil and water Conservation	2.48	
	2406-Forestry and Wild Life	245.18	
	3435-Ecology and Environment	1078.37	
	4402-Capital Outlay on Soil & Water Conservation	538.22	
	4406-Capital Outlay on Forestry and Wild Life	452.42	
18	**23-Public Health Engineering Department**		**237.90**
	2215-Water Supply and Sanitation	237.90	
19	**24-Hospitality and Protocol Department**		**3.04**
	2070-Other Administrative Services	3.04	
20	**26-Fishries**		**22.18**
	2405-Fishries	22.18	
21	**27-Higher Education Department**		**8390.86**
	2202-General Education	2125.03	
	4202-Capital Outlay on Education, Sports, Art and Culture	6265.83	
22	**28-Rural Development Department**		**7416.85**
	2501-Special Programme for Rural Devcelopment	759.36	
	4515-Capital Outlay on Other Rural Development Programmes	6632.49	
	2515-Other Rural Development Programe	25.00	
23	**29-Transport Department Department**		**1974.91**
	2041-Taxes on Vehicles	48.91	
	5055-Capital Outlay on Road Transport	51.00	
	7055-Loan for Road Transport	1875.00	
	Grand Total		**132533.03**

Appendix-2.5

(Reference: Paragraph: 2.3.7)

Year-wise details of excess expenditure for the years 1980-81 to 2012-13 pending with Finance Department for regularisation

(₹ in crore)

Year	No. of Grants/ Appropriation	Grant/Appropriation No.	Excess	Stage of consideration by Public Accounts Committee
1980-81	16	1,5,6,7,8,9,12,13,14,16,18, 19,20,21,22,23	227.90	Not discussed by Public Account Committee
1981-82	13	1,3,5,6,8,13,14,16,18,19, 20,21,23	41.99	
1982-83	10	6,8,9,12,14,18,19,21,22,23	119.74	
1983-84	12	1,5,6,7,8,14,18,19,20,21, 22,23	176.75	
1984-85	10	1,6,8,10,14,16,18,19,21,23	65.42	
1985-86	10	1,4,6,10,17,18,19,22,23,26	19.64	
1986-87	15	1,2,4,6,7,8,10,13,18,19,20,22,23,25,26	104.22	
1987-88	17	1,2,3,5,6,8,10,12,13,18,19,21,22,23,24,26,27	177.32	
1988-89	14	1,2,8,9,10,12,13,15,17,18, 22,23,26,27	438.42	
1989-90	09	1,7,8,11,12,20,21,23,24	205.23	
1990-91	11	1,2,5,8,12,17,19,21,23,25,26	427.72	
1991-92	13	1,2,5,7,8,11,12,14,21,22, 23,26,27	1,152.23	
1992-93	14	1,4,5,8,10,11,12,14,16,20, 21,23,24,26	1,029.71	
1993-94	17	2,3,5,8,10,12,13,14,17,18, 20,21,22,23,24,26,27	1,730.03	
1994-95	14	5,6,8,9,10,12,13,14,20,21, 23,24,26,27	2,057.49	
1995-96	19	2,5,6,8,9,10,11,12,13,16,17,18,20,21,23,24,25,26,27	2,936.89	
1996-97	18	2,4,5,6,8,10,11,12,13,14, 16,18,20,21,23,24,26,27	3,482.20	
1997-98	16	1,2,4,6,8,9,12,13,16,18,21,22,23,24,26,27	4,189.21	
1998-99	06	4,5,6,8,23,27	4,185.25	
1999-2000	12	2,3,6,8,9,12,17,18,20,23,24,26	5,851.08	
2000-01	11	1,6,8,9,12,16,18,23,25, 26, 27	6,310.25	
2001-02	15	3,5,6,8,11,17,18,20,21,23,25,26,27,28,29	6,393.41	
2002-03	15	3,5,6,7,8,12,14,16,17,18,21,23,25,26,28	505.61	
2003-04	18	3,5,7,8,12,13,14,15,16,17,18,20,21,23,24,25,26,28	9,770.53	
2004-05	15	3,6,8,9,12,14,15,16,18,20,25,26,27,28,29	2,108.42	
2005-06	16	3,5,8, 10,12,15, 16,17,18, 20,21,23,25, 26,27,28	12,954.06	
2006-07	14	8,12,14,15,16,17,18,20,21,23,25,26,27,28	2,150.03	
2007-08	14	6,8,11,12,14,15,16,20,24,25,26,27,28,29	2,277.91	
2008-09	15	5,6,8,11,12,15,16,19,20,22,23,24,25,26,27	3,277.38	
2009-10	14	1,6,8,11,15,16,18,20,23,24,25,26,27,29	4062.58	
2010-11	14	5,6,8,9,16,18,19,22,23,25,26,27,28,29	6130.76	
2011-12	14	1,6,8,11,12,15,16,18,19,20,23,25,26,27	5638.79	
2012-13	12	1,5,8,11,13,16,18,20,23,25,26,27	4741.57	
		Total	**94939.74**	

Appendix-2.6

(Reference: Paragraph: 2.3.8)

Cases of unnecessary supplementary grant/ appropriation

(₹ in crore)

Sl. No.	Number and Name of the Grant	Original Provision	Supplementary Provision	Actual Expenditure	Savings out of original provision
I-Revenue (Voted)					
1	09-Parlimantary Affairs	32.97	1.94	32.65	2.26
2	19-Housing & Urban Development Department	384.08	0.02	370.98	13.12
Total-I		**417.05**	**1.96**	**403.63**	**15.38**
II-Revenue (Charged)					
3	09-Parlimentary Affairs	0.88	0.05	0.78	0.14
Total-II		**0.88**	**0.05**	**0.78**	**0.14**
III-Capital (Voted)					
4	19-Housing & Urban Development	539.21	351.81	218.16	672.87
5	21-Forest Department	82.27	15.20	56.20	41.27
Total-III		**621.48**	**367.01**	**274.36**	**714.14**
Grand Total		**1039.41**	**369.02**	**678.77**	**729.66**

Appendix 2.7

(Reference: Paragraph: 2.3.8)

Statement of various grants/ appropriation where supplementary provision provided was insufficient by more than ₹ one crore each

(₹ in crore)

Sl. No	Grant Number	Name of Grant/ Appropriation	Original Provision	Supple-mentary Provision	Total	Expenditure	Excess
Revenue (Voted)							
1	14	Recvenue Department	703.69	23.05	726.74	916.35	189.61
Total-Revenue (Voted)			**703.69**	**23.05**	**726.74**	**916.35**	**189.61**
Capital (Voted)							
2	16	Public Works Department	565.14	8.07	573.21	899.46	326.25
Total-Capital (Voted)			**565.14**	**8.07**	**573.21**	**899.46**	**326.25**
Grand Total			**1268.83**	**31.12**	**1299.95**	**1815.81**	**515.86**

Appendix 2.8

(Reference: Paragraph: 2.7.5)

Statement showing cases where significant savings were not surrendered in Grant No.21

(₹ in lakh)

Sl. No.	Major/Minor/Sub-head	Total Grant	Expenditure	Saving
1.	2402/001/0011/1443 Directorate of Soil Conservation	14.75	0.11	14.64
2.	2402/02/0099/2178 Project Director IWDP Hills-II	1411.72	929.32	482.40
3.	2402/02/0099/0353 Soil & Water Conservation on Watershed Basis	562.17	492.06	70.11
4.	2406/01/001/0099/0349 Pr. Chief Conservators Office	28348.97	24849.83	3499.14
5.	2406/01/070/0099/0359 Communication & Buildings	74.00	7.45	66.55
6.	2406/01/101/0099/0352 Forest Conservation Development	96.60	39.26	57.34
7.	2406/01/105/0099/0358 Forest Produce	3099.20	1528.98	1570.22
8.	2406/01/800/0099/2176 Director Social Forestry	6393.63	6338.72	54.91
9.	2406/01/800/0099/2175 Director Forest Protection Force	6308.94	5571.98	736.96
10.	2406/02/110/0099/0351 Environment, Forestry Protection Force	2772.92	2547.98	224.94
11.	3435/04/800/0099/2152 Pollution Control Board	1603.01	879.58	723.43

Appendix 2.9
(Reference: Paragraph: 2.7.6)
Statement showing cases where expenditure incurred without Budget Provisions in Grant No:21

(₹ in lakh)

Sl. No.	Major/Minor/Sub-head	Total Grant	Expenditure
1.	2402/02/0099/0353 Sr. Agrologist	Nil	2.48
2.	2406/01/001/0099/0351 Environment Forestry and Wild Life	Nil	5.05
3.	2406/01/001/0099/0346 Circle and Divisional Office	Nil	36.53
4.	2406/01/001/0099/2175 Director Forest Protection Force	Nil	5.00
5.	2406/02/001/0099/2203 Provisional and Distt. Officers Jammu	Nil	15.16
6.	2406/02/110/0031/1730 National Park Sanctuaries	Nil	157.77
7.	2406/02/112/0099/1136 Director Floriculture	Nil	7.49
8.	2406/02/112/0099/1135 Provincial and Distt. Officers	Nil	4.96
9.	3435/04/800/0011/2179 Director Ecology Environment and Remote Sensing	Nil	1065.36
10.	3435/04/800/0011/2172 Addl. Director Council for Science & Technology	Nil	13.01
	Total		**1312.81**

Appendix-3.1
(Reference: Paragraph: 3.1)
Major head -wise outstanding DC Bills from 1995-2014

(₹ in lakh)

Sl.No.	Major Head	Nomenclature	Srinagar Division	Jammu Division	Total
1	2012	Governor-Secretariat	1.76	0	1.76
2	2013	Council of Ministers	21.40	0	21.40
3	2014	Administration of justice	25.00	16.53	41.53
4	2015	Election	1025.52	271.87	1297.39
5	2029	Land Revenue	589.06	0	589.06
6	2030	Stamps & Registration	0	191.20	191.20
7	2040	Taxes on sales, trade etc.	58.98	11.80	70.78
8	2041	Taxes on vehicles	25.00	0	25.00
9	2052	Secretariat-General Services	3.36	0	3.36
10	2053	District Administration	25.20	190.12	215.32
11	2055	Police	3355.43	6582.63	9938.06
12	2056	Jails	41.97	0	41.97
13	2059	Public Works	0	26.35	26.35
14	2070	Other Administrative Services	85.97	154.92	240.89
15	2202	General Education	45374.07	46.25	45420.32
16	2203	Technical Education	26.94	2.25	29.19
17	2204	Sports & Youth services	174.32	0	174.32
18	2205	Art & Culture	72.16	0	72.16
19	2210	Medical & public Health	516.01	48.00	564.01
20	2211	Family Welfare	0	4.68	4.68
21	2217	Urban Development	7955.83	0	7955.83
22	2225	Welfare of SC/ST & other backward classes	97.06	0	97.06
23	2230	Labour & employment	8681.25	11.50	8692.75
24	2235	Social security & Welfare	420.89	1119.53	1540.42
25	2236	Nutrition	7.05	0	7.05
26	2245	Relief on account of Natural Calamities	6697.33	7227.98	13925.31
27	2250	Other Social Services	5.08	0	5.08

Sl.No.	Major Head	Nomenclature	Srinagar Division	Jammu Division	Total
28	2401	Crop Husbandry	20.00	0.02	20.02
29	2403	Animal Husbandry	1.62	32.00	33.62
30	2408	Food storage & Ware housing	112.00	0	112.00
31	2415	Agricultural Research & Education	2.50	0	2.50
32	2435	Other Agriculture programmes	0	0.16	0.16
33	2501	Special Programmes for Rural Development	294.97	2014.33	2309.30
34	2515	Other Rural Development Programmes	1052.18	0	1052.18
35	2575	Other Special Area Programmes	33.46	0	33.46
36	2701	Medium Irrigation	50.00	0	50.00
37	2801	Power	0	20.00	20.00
38	2851	Village & Small Industries	116.25	0	116.25
39	3435	Ecology & Environment	745.47	0	745.47
40	3451	Secretariat –Economic Services	3.30	1.26	4.56
41	3452	Tourism	529.33	91.34	620.67
42	3454	Census survey & Statistics	53.75	36.52	90.27
43	3475	Other General Economic Services	42.12	86.90	129.02
44	4058	Capital Outlay on Stationery & Printing	22.57	0	22.57
45	4059	Capital outlay on Public Works	1835.20	629.66	2464.86
46	4070	Capital outlay on Other Administrative Services	219.27	0	219.27
47	4075	Capital outlay on Miscellaneous General Services	1423.67	0	1423.67
48	4202	Capital outlay on Education ,Sports Art & Culture	34350.93	2492.91	36843.84
49	4210	Capital outlay on Medical & Public health	4654.79	16581.24	21236.03
50	4215	Capital outlay on Water	0	375.00	375.00

Sl.No.	Major Head	Nomenclature	Srinagar Division	Jammu Division	Total
		Supply & Sanitation			
51	4216	Capital outlay on Housing	500.00	0	500.00
52	4217	Capital outlay on Urban Development	26928.54	1332.82	28261.36
53	4225	Capital outlay on Welfare of Schedule Casts, STs & Other backward classes	53.00	0	53.00
54	4235	Capital outlay on Social Security & Welfare	310.00	1715.61	2025.61
55	4250	Capital outlay on Other Social Services	50.00	0	50.00
56	4401	Capital outlay on Crop Husbandry	633.17	33.89	667.06
57	4402	Capital outlay on Soil & Water Conservation	7.21	456.12	463.33
58	4403	Capital outlay on Animal Husbandry	140.40	59.36	199.76
59	4405	Capital outlay on Fisheries	17.84	0	17.84
60	4408	Capital outlay on Food Storage & Ware Housing	5879.02	0	5879.02
61	4415	Capital Outlay on Agricultural Research and Education	150.00	0	150.00
62	4425	Capital outlay on cooperation	1245.20	0	1245.20
63	4515	Capital outlay on Other Rural Development Programme	20137.46	4710.89	24848.35
64	4575	Capital outlay on Other Special Area Programme	211.98	0	211.98
65	4801	Capital outlay on Power Projects	10950.00	0	10950.00
66	4851	Capital outlay on Village & Small Industries	7315.20	256.73	7571.93
67	4852	Capital outlay on Iron & Steel Industries	2328.20	0	2328.20
68	4853	Capital outlay on Non Ferrous Mining & Meteorological Industries	32.96	0	32.96
69	5054	Capital outlay on Roads &	1030.50	0	1030.50

Sl.No.	Major Head	Nomenclature	Srinagar Division	Jammu Division	Total
		Bridges			
70	5055	Capital outlay on Road Transport	1301.00	0	1301.00
71	5425	Capital outlay on Other Scientific Environmental Research	223.33	0	223.33
72	5452	Capital outlay on Tourism	5914.23	690.96	6605.19
73	5475	Capital outlay on Other General Economic Services	3002.95	2.00	3004.95
74	Not Known	Animal Husbandry	0	7.00	7.00
75	-do-	Revenue	0	4851.88	4851.88
76	-do-	Education	0	166.91	166.91
77	-do-	Health	0	71.78	71.78
78	-do-	Industries & Commerce	0	37.71	37.71
79	-do-	Consumer Affairs & Public Distribution	0	22.60	22.60
80	-do-	Agriculture	0	3.92	3.92
81	-do-	Election	0	14.05	14.05
82	-do-	Forest	0	1.30	1.30
83	-do-	Hospitality & Protocol	0	3.00	3.00
84	-do-	Housing & Urban Development	0	74.78	74.78
85	-do-	Home	0	69.05	69.05
86	-do-	Technical Education	0	34.75	34.75
87	-do-	Public Works Department	0	0.41	0.41
88	-do-	Rural Development	0	41.19	41.19
89	-do-	Finance	0	10.00	10.00
		Total	**209212.21**	**52935.66**	**262147.87**

AC bills awaiting detail account from S.NO:74 to 89 amounting to ₹ 5410.33 lakh pertains to the period 1996-97 to 2002-03 of Jammu Division. Out of which ₹4851.88 lakh relates to Revenue Department.

Appendix-3.2
(Reference: Paragraph: 3.3)
Statement showing details of Annual accounts awaited relating to audit under section 14 of the CAG's (DPC) Act, 1971

Sl. No	Name of the Body/Authority	Period for which accounts awaited	Number of awaited accounts
1	Srinagar Municipality	1988-89 to 2013-14	26
2	Kashmir University	2001-02 to 2013-14	13
3	Kashmir Urban Development Agency Srinagar	1999-2000 to 2013-14	15
4	District Rural Development Agency Srinagar	2002-03 to 2013-14	12
5	District Rural Development Agency Anantnag	2007-08 to 2013-14	07
6	District Rural Development Agency Pulwama	2002-03 to 2013-14	12
7	District Rural Development Agency Leh	2008-09 to 2013-14	06
8	District Rural Development Agency Kargil	2008-09 to 2013-14	06
9	Sher-e-Kashmir International Conference Centre, Srinagar (SKICC)	1999-2000 to 2013-14	15
10	Srinagar Development Authority	1999-2000 to 2013-14	15
11	State Social Welfare Advisory Board	2003-04 to 2013-14	11
12	Islamia College of Sciences and Commerce Srinagar	2001-02 to 2013-14	13
13	Jammu and Kashmir State Housing Board	2002-03 to 2013-14	12
14	Lakes and Water Ways Development Authority	2005-06 to 2013-14	09
15	Jammu University	2002-03 to 2013-14	12
16	District Rural Development Agency Jammu	2008-09 to 2013-14	06
17	District Rural Development Agency Kathua	2008-09 to 2013-14	06
18	District Rural Development Agency Poonch	2008-09 to 2013-14	06
19	District Rural Development Agency Doda	2003-04 to 2013-14	11
20	Academy of Art Culture and Languages	2003-04 to 2013-14	11
21	Jammu Development Authority	1972-73 to 2013-14	42
22	State Pollution Control Board	1995-96 to 2013-14	19
23	Jammu and Kashmir Sports Council	2003-04 to 2013-14	11
24	Jammu and Kashmir Energy Development Agency	2003-04 to 2013-14	11
25	District Rural Development Agency Budgam	2007-08 to 2013-14	07
26	District Rural Development Agency Baramulla	2007-08 to 2013-14	07
27	District Rural Development Agency Kupwara	2006-07 to 2013-14	08
28	District Rural Development Agency Ganderbal	2008-09 to 2013-14	06
29	District Rural Development Agency Kulgam	2008-09 to 2013-14	06
30	District Rural Development Agency Shopian	2008-09 to 2013-14	06
31	District Rural Development Agency Bandipora	2008-09 to 2013-14	06
32	Jammu Municipality	2002-03 to 2013-14	12
	Total		**365**

Appendix-4.1
Glossary of terms

Sl No.	Terms	Description
1	State Implementing Agency	State Implementing Agency includes any Organisations/Institutions including Non-Governmental Organisation which is authorized by the State Government to receive the funds from the Government of India for implementing specific programmes in the State, e.g. State Implementation Society for SSA and State Health Mission for NRHM etc.
2.	GSDP	GSDP is defined as the total income of the State or the market value of goods and services produced using labour and all other factors of production at current prices
3.	Buoyancy ratio	Buoyancy ratio indicates the elasticity or degree of responsiveness of fiscal variable with respect to a given change in the base variable. For instance, revenue buoyancy at 0.6 implies that revenue receipts tend to increase by 0.6 percentage points, if the GSDP increases by one *per cent*
4.	Internal Debt	Comprising mainly Market Loans and Special Securities issued to the National Small Savings Fund (NSS) by the State Government.
5.	Core Public and Merit goods	*Core public goods* are which all citizens enjoy in common in the sense that each individual's consumption of such a good leads to no subtractions from any other individual's consumption of that good, e.g. enforcement of law and order, security and protection of our rights; pollution free air and other environmental goods and road infrastructure etc. *Merit goods* are commodities that the public sector provides free or at subsidized rates because an individual or society should have them on the basis of some concept of need, rather than ability and willingness to pay the government and therefore wishes to encourage their consumption. Examples of such goods include the provision of free or subsidized food for the poor to support nutrition, delivery of health services to improve quality of life and reduce morbidity, providing basic education to all, drinking water and sanitation etc.
6.	Development Expenditure	The analysis of expenditure data is disaggregated into development and non development expenditure. All expenditure relating to Revenue Account, Capital Outlay and Loans and Advances is categorized into social services, economic services and general services. Broadly, the social and economic services constitute development expenditure, while expenditure on general services is treated as non-development expenditure.

7.	Debt sustainability	The Debt sustainability is defined as the ability of the State to maintain a current debt-GDP ratio over a period of time and also embodies the concern about the ability to service its debt. Sustainability of debt, therefore, also refers to sufficiency of liquid assets to meet current or committed obligations and the capacity to keep balance between costs of additional borrowings with returns from such borrowings. It means that rise in fiscal deficit should match with the increase in capacity to service the debt.
8.	Debt Stabilization	A necessary condition for stability states that if the rate of growth of economy exceeds the interest rate or cost of public borrowings, the debt-GDP ratio is likely to be stable provided primary balances are either zero or positive or are moderately negative. Given the rate spread (GSDP growth rate – interest rate) and quantum spread (Debt*rate spread), debt sustainability condition states that if quantum spread together with primary deficit is zero, debt-GSDP ratio would be current or debt would stabilize eventually. On the other hand, if primary deficit together with quantum spread turns out to be negative, debt-GSDP ratio would be rising and in case it is positive, debt-GSDP ratio would eventually be falling.
9.	Sufficiency of Non-debt receipts (Resource Gap)	Adequacy of incremental non-debt receipts of the State to cover the incremental interest liabilities and incremental primary expenditure. The debt sustainability could be significantly facilitated if the incremental non-debt receipts could meet the incremental interest burden and the incremental primary expenditure.
10.	Net availability of borrowed funds	Defined as the ratio of the debt redemption (Principal + Interest Payments) to total debt receipts and indicates the extent to which the debt receipts are used in debt redemption indicating the net availability of borrowed funds.
11.	Non debt receipts	Adequacy of incremental non-debt receipts of the State to cover the incremental interest liabilities and incremental primary expenditure. The debt sustainability could be significantly facilitated if the incremental non-debt receipts could meet the incremental interest burden and the incremental primary expenditure.